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## **Naturalising the New Cold War**

### **The geopolitics of framing the Ukrainian conflict in four European newspapers**

#### **Abstract**

The conflict in Ukraine has prompted analyses about the return of cold war divisions to Europe. Thus, this study focuses on the role the news media plays in the conflict by examining how the visual and textual practices of news framing help constitute geopolitical rationality and legitimise foreign policy. We analyse how the framing of the conflict in *Die Welt*, *Dagens Nyheter*, *Helsingin Sanomat* and *The Guardian* developed through four key events between February 2014 and February 2015. The analysis indicates that by promoting particular news frames the newspapers contributed to the legitimisation of European Union policies, which are premised upon supporting the Ukrainian government in its military campaign in eastern Ukraine and placing responsibility for the conflict onto Russia. Hence, we argue that the news framing eventually contributed to the naturalisation of the ‘new cold war’ as a geopolitical rationality, orienting and legitimising foreign policy in Europe.

**Key words:** Ukrainian conflict, geopolitics, newspapers, framing

#### **Introduction**

With over 9,000 deaths, 20,000 injured, more than 1,6 million people displaced domestically and internationally and 5 million in need of humanitarian assistance (European Commission, 2016), the Ukrainian crisis has become the largest humanitarian tragedy Europe has witnessed since the 1990’s wars in the Balkans. While having complex roots in Ukraine’s post-communist developments, including continuous power struggles between competing oligarchs, weak state structures, a poor economy and profound inequality and social insecurity (Ishchenko, 2014; Wilson, 2009), the conflict also has major international dimensions. Hence, against a background of longstanding disputes between Western powers and Russia concerning the economic and military alignment of formerly

socialist countries and Soviet states – and the eastward spread of both the EU and NATO (Haukkala, 2015; Sakwa, 2015), the close involvement of perceived superpower interests in Ukraine have rendered geopolitical interpretations integral elements in explaining the Ukrainian conflict (e.g. Legvold, 2014; Rutland, 2015; Wade, 2015). As the United States and the EU, on one hand, and Russia, on the other, have aligned with opposite sides of the warring camps in Ukraine, a ‘new cold war’ narrative of international relations has increasingly taken hold of mainstream political discourse.

With European governments closely involved in the conflict since its outbreak, national news media in Europe have had a major stake in its coverage in at least two respects. Firstly, studies in popular geopolitics demonstrate that the geopolitical is not limited to the practices of state and military elites: the media contribute to the daily production of the geopolitical imagination, involving the drawing of boundaries between ‘us’ and ‘others’ as well as developing and disseminating interpretations of security and threat (Ó Tuathail, 1996; Mamadouh and Dijkink, 2006). Secondly, due to the proliferation and globalisation of media platforms and the emergence of almost real-time conflict reporting, conflicts have become increasingly mediatised and, therefore, the particular ways in which they are constituted in the media can have a significant bearing on their development and outcomes (Cottle, 2006; Hoskins and O’Loughlin, 2010; Eskjær et al., 2015). By shaping elite and popular perceptions of the Ukrainian conflict and its participants, the news media can both legitimise and constrain the actual foreign policy decisions of European governments.

Thus, it is important to ask how the legitimisation of particular political responses to a conflict may be supported by news frames that accentuate certain perspectives on reality over others. This paper draws from the field of popular geopolitics and focuses on the role of news frames – constituted in the interplay of visual and textual representations – in guiding the public interpretation of international conflicts and in rationalising foreign policy. We specifically inquire into the way in which four leading national newspapers in Western Europe have framed key events in the Ukrainian conflict and how these framings have aligned with European Union policies and positions. A broader concern is to ask to what extent national newspapers and journalists in Europe may be guided by and also contribute to the naturalisation of the ‘new cold war’ as a dominant geopolitical rationality – something which both positions and legitimises Western foreign policy.

### **The geopolitics of conflict framing in foreign news**

Geopolitics, the practice and study of foreign policy in terms of political geography, occupies a central position in the global imagination, organising the world into a hierarchy of places, states and blocs

(Agnew, 1998; Dalby, 2008). Within the geopolitical rationality, nations and regions are attributed unitary political, economic and military interests, and international relations becomes a global game in which clashes over these interests are played out (Kelly, 2006). National and international media are closely involved in the reproduction and normalisation of geopolitical narratives (Dittmer, 2010; Mamadouh and Dijkink, 2006; Sharp, 1996), and the relevance of the media constructions of geopolitical relations are accentuated at times of international conflict (Robison, 2004).

As the news media participate in the public sense-making of a conflict, they engage in the process of framing, a social and cognitive process in which a situation is defined in order to make human action possible (Goffman, 1986: 10–11; Reese, 2001: 7). Determining what is brought into an audience's 'field of perception' (Butler, 2005: 823) is a central element in news framing and entails various editorial decisions, including the selection of one viewpoint over others. News frames – as outcomes of this process – are 'interpretive packages' (Gamson and Modigliani, 1989: 3) that both journalists and their readers depend on (Gitlin, 1980: 7), suggesting certain problem definitions, causal diagnoses, remedies and moral judgements of responsibility (Entman, 1993). Given the power of news frames to shape public interpretations of conflicts, their causes and the actors involved, the media may prescribe individual foreign policy decisions and delimit policy options, creating strong incentives for governments to intervene, or not, in favour of certain parties (e.g. Hammond, 2000; Robison, 2004; Roger, 2013).

Before the dissolution of the communist regimes in Eastern Europe, for decades the notion of the cold war had provided a powerful narrative of international relations with which to explain complex military and political events in international news and mainstream political discourse (Hanson, 1995; Norris, 1995). Prescribing an ideological and military rivalry between East and West, it not only aided in the orientation of Western foreign policy by placing the Soviet Union as the primary threat to national and international security (Meyer, 1995), but also helped legitimise and naturalise those policies in the public sphere (Herman and Chomsky, 2008). The fall of the Berlin Wall marked the demise of the cold war as a coherent narrative for mapping world politics, and reporting on international conflicts became increasingly complex for journalism (e.g. Hoskins and O'Loughlin, 2010; Norris, 1995).

However, having become deeply entrenched in the geopolitical imagination, the East-West division never completely withered away. With the deterioration of the relationship between the West and

Russia over the past decade, cold war rhetoric has clawed its way back into international policy discourse and has been particularly notable during the 2008 Russo-Georgian war and most recently in the Ukrainian conflict (Monaghan, 2015; Sakwa, 2008). Consequently, the ‘new cold war’ may be turning into a suggestive narrative for Western news media, with the potential consequence of contributing to the public legitimisation of increasingly militaristic foreign policy positions in Europe.

### **Material and method**

To study how the mainstream press in Western Europe frames the Ukrainian conflict, we analyse and compare the coverage of the conflict in four nationwide daily newspapers: *The Guardian*, *Die Welt*, *Dagens Nyheter (DN)* and *Helsingin Sanomat (HS)*. Ranking amongst the most widely read quality dailies in their countries<sup>1</sup>, the four are important national agenda-setters and thus have a key role in the reproduction of elite foreign policy discourses and geopolitical narratives. In the selection of suitable data for analysis, we set out from two main premises with regard to news framing. Firstly, we assumed that widely mediated occurrences of violence, deaths and suffering have particular relevance in the public framing of a conflict as they tend to induce strong emotions, highlight questions of guilt and responsibility, and assert the sense that there is a moral obligation for people and governments to act (Chouliaraki, 2008; Parry, 2010). Accordingly, the data was gathered from four periods in the Ukrainian conflict between February 2014 and February 2015 (see Table 1). Each period was associated with violent incidents, armed combat and heightened international media exposure and could thus be considered key in shaping the dominant framings of the conflict in the newspapers.

Secondly, we presumed that various visual cues, most notably photographs and images, the placement of stories, the size of headlines and other typographical decisions, are key factors in influencing the salience and perceived importance of the stories in the newspapers (Coleman, 2010; Zillmann et al., 2001). Photographs, in particular, highlight the importance of stories, and, due to their power to induce emotions and their effectiveness in conveying implicit reality claims not easily recognised by the audience, they often direct the interpretation of news stories (Brantner et al., 2011; Messaris and Abraham, 2001). Accordingly, the significance of photographs has been subject to increasing attention in studies on the media coverage of war and crises (e.g. Butler, 2005; Pantti, 2013; Parry, 2010; Roger, 2013; Solaroli, 2011; Zelizer, 2004). Yet at the same time, the actual meaning given to images is partly dependent on how they are defined by their textual context, consisting primarily of the caption as well as the headline of the accompanying story (Coleman, 2010; Wilkes, 2015). It was thus our contention that the analysis of the Ukrainian conflict frames should take into account both

the visual and textual cues of the articles because they work together to increase salience, create strong impressions and induce emotional engagement.

To facilitate such observation, we manually scanned the newspapers for articles that explicitly dealt with events connected to the conflict and decided to concentrate the analysis on those that contained images. The material from *Die Welt*, *DN* and *HS* was collected from the printed editions. However, due to the unavailability of its print edition to us when we conducted the study, we settled for reviewing the online versions of *The Guardian* articles<sup>2</sup>. For coding purposes, we regarded a combination of image(s) and text(s) laid out on a single page or a spread and covering the event from a relatively consistent point-of-view as our unit of analysis. As a result, a unit of analysis consisted of the main story, often written by a foreign correspondent from the scene of events, which was accompanied by one or several photos, and which could include a related comment, sidebar or background article. In total, the analysed material comprised 402 units of images and text from 38 days of coverage (see Table 1).

**Table 1.** Breakdown of the analysed data (total number of units of analysis: 402)

Data collection period	Key events during the period	Number of units of analysis per newspaper
21–27 February 2014 ('Maidan')	Maidan demonstrators and police shot during riots in Kiev; Yanukovich flees to Russia; Parliament votes to remove Yanukovich from power; protests in eastern Ukraine; unrest and Russian activity in Crimea	<i>Die Welt</i> : 16 <i>DN</i> : 21 <i>HS</i> : 21 <i>The Guardian</i> (online): 32 Total: 90
3–7 May 2014 ('Odessa')	Violent riots in Odessa; anti-government activists killed when trade union building set on fire; clashes between insurgents and the army in eastern Ukraine	<i>Die Welt</i> : 12 <i>DN</i> : 14 <i>HS</i> : 9 <i>The Guardian</i> (online): 15 Total: 50
18–31 July 2014 ('MH17')	Malaysian Airlines flight MH17 shot down in eastern Ukraine; the EU and the US set new sanctions against Russia; intense battles in eastern Ukraine	<i>Die Welt</i> : 32 <i>DN</i> : 26 <i>HS</i> : 28 <i>The Guardian</i> (online): 82 Total: 169
11–22 February 2015 ('Minsk')	International ceasefire agreement signed in Minsk; heavy fighting in eastern Ukraine; insurgents seize the city of Debaltseve	<i>Die Welt</i> : 25 <i>DN</i> : 14 <i>HS</i> : 23 <i>The Guardian</i> (online): 32 Total: 94

The framing analysis combined qualitative and quantitative methodology. Firstly, through a close reading of the material, we inductively worked out the principal news topics as defined by images and headlines, while also paying attention to earlier studies of conflict framing (Dimitrova and Strömbäck, 2005; Pantti, 2013; Parry, 2010). Subsequently, we coded each unit of analysis in the

material separately, allowing us to uncover underlying patterns and differences in the coverage. In addition to documenting the primary visual and textual topics, the coding focused on the identification and representation of various actors, including protesters, soldiers, insurgents and political leaders in the images, headlines and captions. The coding of actor representations, on a positive-neutral-negative scale, was based on a consideration of the role the headline, caption or image attributed to the identified actors in the events reported (e.g. an aggressor, victim, protestor, mediator, hero). A representation of the people in the Maidan square, for instance, was considered positive if it presented them as peaceful protesters or victims of police violence, but negative if it focused attention on the armed and far-right elements among the protesters. A positive representation would associate the political power or leader with, for instance, peace efforts, widespread popular support or a position of power and influence among other leaders, whereas a negative representation would associate the leader with aggression, criminality, authoritarianism, isolation or a position of weakness. Each unit of analysis was coded by one of two coders, with a percent agreement between the coders (Neuendorf, 2002: 149) established at .80 on the primary visual and .80 on the primary textual topic, .91 for the general identification of actors and .82 for their representations.

In the third and final stage of analysis, we qualitatively worked out the dominant frames employed by the newspapers for each of the studied periods. Starting from the premises that news frames, on the one hand, develop within the broader political and cultural context in which the newspapers operate (cf. Reese, 2010; Vliegenthart and van Zoonen, 2011), and, on the other hand, are strategic devices that can be used to legitimise certain political outlooks and foreign policy decisions (Pan and Kosicki 2001; Reese 2010), we aimed at an overall interpretation of the news coverage in relation to the actions and aims of the parties to the conflict. Thus, we observed the news coverage against the background of the unfolding events in the Ukrainian conflict<sup>3</sup>, paying specific attention to official EU actions and positions on the developments<sup>4</sup>. By marking common patterns in the coverage and by testing our interpretations against the coding results from the previous stage of analysis, we thus worked out the dominant frames that were shared by the papers during each of the studied periods, while also noting individual newspapers' significant divergences from the overall pattern.

## **Analysis**

Since the beginning of the Ukrainian conflict, precipitated by the decision of the Ukrainian government to halt talks on an association agreement with the EU in November 2013, European leaders have been closely involved in its key events. On 21 February 2014, when both protesters and police were shot at on the streets of Kiev, the foreign ministers of Germany, France and Poland

mediated negotiations between opposition leaders and Ukraine's president, Viktor Yanukovich. However, within hours of the signing of an agreement on political reforms and new elections, Yanukovich fled the Ukrainian capital, armed protesters then stormed government buildings and the parliament and removed the president and the prime minister, Mykola Azarov, from power, installing Oleksandr Turchynov and Arseniy Yatsenyuk as interim president and prime minister, respectively. Whereas the Russian government reacted to the unexpected turn of events by condemning the regime change unconstitutional, and hence an effective coup, EU leaders dismissed the legal irregularities of the process and recognised the new government as legitimate. In subsequent months the EU, in coordination with the United States, kept the insolvent government afloat by extending it new loans through the IMF and, on 27 June 2014, sealed an association agreement with Ukraine.

### *Maidan: People's uprising*

As a breaking news event attended by international media outlets, the chaotic developments surrounding the fall of Yanukovich presented a key moment in shaping public perceptions of the nature of the Ukrainian conflict. Overall, the studied newspapers shared many elements in their coverage of the event: all published dramatic imagery of violent street riots and the covered bodies of shot protesters, identified Maidan demonstrators as victims of police brutality, represented the ousted president as a corrupt dictator and featured heroic images of the liberated opposition leader Yulia Tymoshenko. The dominant framing of the events as a *people's uprising* was reminiscent of the popular Western narratives of the Arab spring (Cottle, 2011) and built legitimacy for the new coalition in power. Photos of celebrating citizens and the lightly-armed 'people's self-defence forces' guarding administrative buildings in the days following the regime change further reinforced the interpretation.

To differing extents the papers also brought attention to details which challenged the prevalent framing. *The Guardian*, *DN* and *HS* featured individual reports of anti-Maidan protests elsewhere in the country, thus acknowledging that not all Ukrainians were backing the regime change. In addition, *DN* and *HS* highlighted the existence of armed factions within the ranks of the Maidan demonstrators by picturing the arrival of the Lviv police force to support protesters. In one story, *HS* even focused on the role of the paramilitary Right Sector groups in the momentary breakdown of social order. However, while these reports somewhat destabilised the dominant framing of the events as a people's revolution, they did not amount to a suggestion that the popular protests had been hijacked by organised far-right groups and turned into an armed grab of power – a framing highly influential, for

instance, among the Russian media and political establishment (TASS 2014; see also Ishchenko, 2015: 155–6; Sakwa, 2015: 83–4).

Even dismissing the circumstances in which it overtook the state apparatus, the legitimacy of the new coalition in power in Ukraine and the EU's support for it could be critically questioned. The far-right Svoboda party obtained three positions in the new government, one of its founders was put in charge of national security, and paramilitary Right Sector groups were incorporated into the military as independent battalions (Sakwa, 2015: 95–7, 158), raising questions about the adherence of the new regime to 'European values'. More importantly, the central government was soon targeting its own citizens again – only this time in eastern Ukraine. Indeed, while protests in Kiev abated after the regime change, unrest continued in eastern parts of the country, where major sections of the population regarded the new government as illegitimate. As the anti-government movement grew, the most militant elements took advantage and transformed the protests into a full-scale rebellion, occupying administrative buildings and police headquarters in several cities before proclaiming sovereignty for the Donetsk and Lugansk 'People's Republics' on 7 April 2014 (Gessen, 2014). Kiev responded promptly by launching a military campaign against the insurgents, dubbing it an 'anti-terrorist operation'.

#### *Odessa: Divided nation*

In early May 2014, the army's surge to recapture Donetsk from the rebels coincided with riots in Odessa, where over 40 anti-government protesters died when trapped inside a burning trade union building. The newspapers' coverage of these events marked a significant shift in their framing of the conflict. Reports from Odessa and eastern Ukraine featured images of rioting activists, armed insurgents, Ukrainian soldiers, victims of violence and mourning civilians. In their stories from separatist-held cities, three of the four papers – *Die Welt*, *DN* and *The Guardian* – brought attention to the popular distrust of the Kiev government that was driving the rebels' cause. Yet the reporting made sure not to confuse anti-government struggles with a people's revolution against a repressive regime. With the exception of one article in *DN*, there were no victimising or heroic images of anti-government protesters; nor were there depictions of regime brutality. As a result, the dominant framing of the events was one of a *divided nation* being cleaved into two antagonistic groups and rapidly descending into a civil war.

Moreover, while this rift was presented from both sides, there were stark contrasts in the way the parties to the conflict were represented. Whereas the reporting on the February revolution identified

with Maidan protesters and de-humanised the security forces, the coverage in May featured fresh-faced Ukrainian servicemen and depicted the Odessa police as victims of protesters' aggression. Insurgents and anti-government activists were now pictured in threatening and aggressive poses. The observed pattern was repeated in the subsequent data collection periods. In the wake of the Minsk agreement in February 2015, all papers mostly covered the battles from the Ukrainian army's perspective, including humanising imagery of soldiers playing football during a brief ceasefire and of exhausted servicemen being transferred home after fleeing from Debaltseve. In contrast, images of insurgents appeared primarily in the aftermath of the MH17 disaster, when they were seen as mostly armed and masked, patrolling the crash site and confronting international investigators and aid workers. Their habitual labelling as 'pro-Russian separatists' further contributed to the delegitimation of the anti-government insurgency by implying its non-patriotic and 'un-Ukrainian' nature (cf. Boyd-Barrett, 2015: 3–4).

#### *MH17: International atrocity*

The escalation of violence in eastern Ukraine did not prompt the EU to withdraw its support for the new government. On the contrary, the EU effectively adopted the Ukrainian government's position of presenting the armed insurrection as supported, if not entirely controlled, by the Kremlin. Following the seizure of Crimea by Russian forces and its subsequent annexation by Russia, the EU, together with the US, imposed economic sanctions against the Kremlin on 17 March 2014 (Sakwa, 2015: 187). Further rounds of sanctions were implemented in April and again in July following the downing of the Malaysian Airlines passenger plane MH17 (Anderson, 2015: 26). EU policy was now increasingly focused on Russia. The Kremlin was held responsible for further destabilisations in Ukraine, and Putin's decisions were seen as either solving or escalating the conflict. Alongside the imposing of individual and sector-specific sanctions, EU leaders engaged in international diplomatic efforts, with marathon negotiations between chancellor Merkel and presidents Hollande, Putin and Poroshenko in Minsk on 12 February 2015 representing the most high-profile efforts since the beginning of the conflict.

**Table 2.** *The aggregate shares of ‘national politics’, ‘international politics’ and ‘violence and war’ of all visual and textual news topics in each of the analysed periods (N=402).*

<b>News topic</b>	<b>Maidan</b>	<b>Odessa</b>	<b>MH17</b>	<b>Minsk</b>
National politics (visual)	46.7	18.0	6.0	6.4
International politics (visual)	13.3	14.0	21.4	34.0
Violence and war (visual)	24.4	50.0	58.3	46.8
National politics (textual)	44.4	20.0	3.0	3.2
International politics (textual)	23.3	20.0	38.1	50.0
Violence and war (textual)	22.2	50.0	42.9	40.4

The EU’s policy of disregarding the domestic social bases of the eastern insurgency and the rendering of the Ukrainian conflict into a problem of primarily Russian intervention had clear parallels in the newspapers’ coverage of the conflict. Table 2 summarises the shares of the three most dominant visual and textual topics in each of the studied periods. The images of Ukrainian political leaders and civil society actors and the textual references to them in the headlines were labelled ‘national politics’; images of foreign leaders and references to foreign powers were coded under the topic of ‘international politics’; and visual and textual references to weapons, soldiers, battles, deaths and destruction were placed in the topic of ‘violence and war’. As the table indicates, a military focus took over the newspapers as the violence in eastern Ukraine escalated. Accordingly, developments were increasingly narrated in terms of advancing or retreating troops, clashes and battles, losses on both sides and civilian casualties. Simultaneously, there was a marked shift of focus away from Ukrainian political leaders and civil society and a move towards discussing the role of foreign powers in the conflict. After Odessa, the studied newspapers largely neglected the Ukrainian government as a significant actor in the conflict, and the political leadership of the Donbas rebels was almost entirely dismissed. No power within the country appeared to be responsible for the ongoing violence. Instead, the papers increasingly observed the conflict from the perspective of international politics, implying that Ukraine was a battleground for external powers.

The increasing focus on the international dimensions of the conflict in July 2014 was set against the shooting down of the Malaysian Airlines passenger plane. The now prevalent news topic of violence and war (see Table 2) was comprised of images of destruction, casualties and civilian mourning, yet this time the victims were overwhelmingly of Western European and Asian origin. The papers reflected this internationalisation of the conflict’s humanitarian impact by adopting morally charged language. Headlines such as ‘Who shot at flight MH17?’ (*Die Welt*, 19 July), ‘Who killed them?’

(*HS*, 19 July), ‘Putin seems to have been caught red-handed’ (*DN*, 19 July) and ‘MH17: the evidence against Russia’ (*The Guardian*, 20 July) illustrate how the papers alerted audiences that a criminal act had been committed and directed the public to look for a party to blame.

This framing of the event as an *international atrocity* coincided with heightened attention on Russia. Table 3 compares the papers according to the frequency of articles – as a share of all articles they published in each period – that focused on Putin or Russia in their images or headline without referring to the presence of other actors. As the table indicates, close to every fourth article published in *Die Welt*, *DN*, and *The Guardian* over the MH17 period focused attention on Putin or Russia, constructing a strong association of Russia with responsibility for the disaster. Not only did the papers imply the criminality of the Kremlin’s actions in Ukraine, the MH17 coverage reinforced the representation of Russia as Europe’s enemy and Western citizens as its victims. This cold war-like juxtaposition contributed to the seeming rationality of the new round of sanctions against Russia, swiftly announced by the EU on 24 July. In marked contrast to the other papers, *HS* was notably restrained in singling out Russia during this period, publishing only two images of Putin and focusing its headlines on European political reactions to the incident.

**Table 3.** *Articles emphasising Russia’s actions and responsibility in the conflict in headlines or images (as a proportion of all articles published by the paper in the period).*

<b>Newspaper</b>	<b>Maidan</b>	<b>Odessa</b>	<b>MH17</b>	<b>Minsk</b>	<b>Total</b>
<i>The Guardian (online)</i>	15.6	6.7	22.0	18.8	18.6
<i>Die Welt</i>	12.5	8.3	28.1	20.0	20.0
<i>Dagens Nyheter</i>	14.3	14.3	23.1	14.3	17.3
<i>Helsingin Sanomat</i>	9.5	0.0	7.1	8.7	7.4

#### *Minsk: Proxy war*

If the MH17 coverage directed attention to the intervention of foreign powers in the Ukrainian conflict, the Minsk negotiations in February 2015 crystallised their roles in it. During this period, as Table 2 indicates, the visual and textual emphasis on warfare in the papers was complemented with attention on foreign political leaders and the simultaneous disregard of Ukrainian political actors. The marginalisation of Poroshenko, the total dismissal of the presence of the rebel leadership, and the emphasis on Putin, Merkel and Hollande in the coverage of the ceasefire negotiations reinforced the sense of outside powers overseeing the actual fighting in Ukraine. The coverage thus amounted to a

cold war-like framing of the events as a *proxy war* in which the Ukrainians were the fighters and victims of a confrontation between the Western European leaders and Putin.

As was the case in the MH17 period, three of the four papers frequently directed attention toward Russia's role and responsibility in the conflict (see Table 3). *DN* cynically declared Putin as 'the winner' of the 'weak peace agreement' that was unlikely to end the fighting in Ukraine (13 February 2015). The paper thus continued its consistent pattern of implicating Putin as the driver of violence in Ukraine by use of headlines such as 'Moscow's men shoot while Putin follows the Olympics' (23 February 2014), 'Stop the Kremlin predator' (3 May 2014) and 'Putin's missiles' (21 July 2014). *Die Welt* characterised Putin in similarly derogative terms, including 'security risk' (14 February 2015) and 'power-obsessed' (15 February 2015), and it also assumed the role of the EU's and its own government's cheerleader by praising Merkel's leadership role in the peace negotiations. In comparison, *The Guardian* was more restrained in its representations of Putin during this period and took a critical distance from Western leaders, too, presenting a rather non-partisan view of the geopolitics of the conflict. *HS*, in turn, was again careful not to demonise or isolate Putin, but the paper nevertheless aligned itself with the Western perspective by joining its German counterpart in an exaltation of Merkel's 'ceaseless peace efforts' (13 February).

## **Discussion**

As far as the framing of a foreign conflict is concerned, news is a fragmentary entity. The coverage of events in any newspaper always offers several alternative and often contradictory readings (Vliegthart and van Zoonen, 2011). Yet we found common patterns in the framing of the Ukrainian conflict, which were reproduced to varying degrees of forcefulness in the studied newspapers. Firstly, Ukrainian actors, including political leaders, demonstrators, police, volunteer militias and military servicemen, were mostly presented in a positive manner and their perspectives were identified with when they were considered 'pro-European', whereas actors identified as 'pro-Russian' were mostly represented as aggressive and threatening and their viewpoints remained largely obscure. The notable exception to this general rule was ordinary citizens; when identified as the private opinions of 'civilians', views antithetical to the legitimacy of the Western supported Kiev government were validated. Secondly, Russian involvement in the events was emphasised above all other powers, including the Ukrainian government and rebel leadership. Coupled with primarily negative representations of Putin, the focus on Russia tended to suggest that only one party was to blame for the conflict and that this party therefore held the keys to its solution. It also undermined framings

which would question the legitimacy of Ukraine's present regime and the role of the EU, the US and NATO in increasing international tensions and divisions within Ukraine.

Due to the tendency of the elite press to frame foreign news in close concordance with national foreign policy establishments (Herman and Chomsky 2008; Lawrence, 2010), the extent to which the four papers conformed to or deviated from this shared framing pattern may reflect some of the national differences within the EU concerning the Ukrainian conflict. Of the studied countries, the UK and Sweden, in particular, have assumed active roles in driving EU sanctions against Russia (ECFR, 2015), whereas the German and Finnish governments have been more restrained in this regard (Pond and Kundnani, 2015; Rossi, 2014). Indeed, EU policy making in the conflict has been internally conflicted due to the vastly differing histories, positions and foreign policy traditions of its member states with regard to Russia, and to some degree, these national policy preferences may be reflected in the studied newspapers. In particular, this may be the case with *Helsingin Sanomat's* notable moderate line, compared to the other newspapers, in its representations of Russia's role in the conflict.<sup>5</sup>

Yet despite their differences, the papers' dominant framing patterns largely aligned them with the 'Western' position in the conflict while alienating Russia. During its various stages, official EU policy in the Ukrainian conflict has primarily consisted of supporting the Maidan movement; politically opposing the Yanukovich government; legitimising the regime change and Ukraine's 'pro-European' leadership; finalising the association agreement with Ukraine; supporting the Ukrainian government and providing it with 'non-lethal' military assistance in its military campaign against the insurgency; and extending economic and political sanctions against Russia (Anderson, 2015; Sakwa, 2015). These policies, coordinated with the United States, have partly rested on favourable public opinion within Western Europe, which is based on a perception of the Russian president as the culprit and aggressor and the Ukrainian government as the victim of a foreign attack (Pew Research Center, 2015). Our analysis suggests that the studied newspapers have framed key events in the conflict in ways that have largely validated such interpretations.

The limited size of the analyzed material cautions against generalizing such conclusions, and research with larger data sets would be required to complement the findings of this study. Neither are the results meant to be read as an assessment of how the national news media of the studied countries as a whole have framed the conflict. Nevertheless, our study seems to corroborate earlier findings

concerning the role of the media in actively reproducing elite foreign policy frames as well as dominant geopolitical imaginaries (Ojala, 2011; Reese, 2010; Robison, 2004; Tsatsou and Armstrong, 2014). According to this perspective, the news media have largely promoted versions of events that legitimise the EU's position on the conflict because the 'new cold war' as a geopolitical narrative has provided the journalists with a simple and highly suggestive prism through which to report and explain the events and what the conflict is about. Indeed, the findings indicate that, as the Ukrainian conflict has evolved, the news media have adopted an increasingly consistent perspective on the events so as to reproduce an underlying geopolitical narrative of the conflict in terms of a superpower conflict between East and West. A case for future research is to delve into specific journalistic mechanisms and practices – including the socialisation of journalists into professional cultures and their sourcing practices – through which geopolitical imaginaries become embedded in international journalism as heuristic devices that lead to their reproduction as news frames.

In this naturalisation of geopolitical interests and identities (Mamadouh and Dijkink, 2006), the newspapers should not be considered merely as passive message carriers in the service of national and European elites. The prevalence of violent imagery in the visual framing of the conflict, for instance, suggests the newspapers have been active in creating a sense of urgency, thus potentially contributing to the public pressure and sense of moral obligation for EU governments to intervene in the conflict (cf. Chouliaraki, 2008; Hammond, 2000).

Moreover, instead of merely legitimising EU policies, the press may have played a part in directing the policy response by restricting the range of available policy options. By promoting simplistic representations of geopolitical realities and Putin as the enemy of the West, the national news media in Europe may be contributing to a climate of public opinion in which EU leaders need to be careful not to appear to be appeasing Russia. More fundamentally, national newspapers may be reproducing a geopolitical narrative which renders it rational to continue to escalate a NATO-Russia conflict, despite frequent warnings of where such military logic can lead (Frear et al., 2015). If the 'new cold war' narrative of international relations takes hold in the news, it not only obscures the complex international security questions of today (Monaghan, 2015), but it also hinders a deeper understanding of the Ukrainian conflict by reducing it to a theatre for the clash of seemingly irreconcilable East-West divisions.

## Notes

1. *Die Welt* is the third-largest national daily in Germany with a circulation of 190,000; *The Guardian* ranks third among the British quality dailies with a circulation of 164,000; *Dagens Nyheter* has the largest circulation among the Swedish morning newspapers with 280,000 copies; and *Helsingin Sanomat* is the largest subscription newspaper in Finland with a circulation of 267,000.

2. Using the daily archive provided by [theguardian.com](http://www.theguardian.com) (see <http://www.theguardian.com/theguardian>), we selected only those online articles which also appeared in the printed edition of the newspaper. The online versions of the articles tend to differ from those published in print with regard to length, headlines and photos used, and they also sometimes contained videos, which were included in the analysis. The conclusions concerning *The Guardian* articles are therefore only partly applicable to the printed edition of the paper.

3. The literature on the Ukrainian conflict consulted at this stage consisted of Sakwa (2015), Ishchenko (2014; 2015), Gessen (2014), Pikulicka-Wilczewska and Sakwa (2015), Boyd-Barrett (2015), and Haukkala (2015), along with a number of newspaper and magazine articles by foreign policy experts.

4. Our observations on EU policy and on its positions on the conflict are based on research literature (see note 2), as well as on the official decisions and statements of the EU Council of Ministers and Foreign Affairs Council during the analysed events.

5. Paper-specific editorial slants may also account for some of the perceived differences. *Die Welt*'s coverage as a market liberal newspaper can be read as an expression of a committed pro-Western stance within a highly charged political debate in Germany (Neukirch, 2014), and *DN*'s demonising representations of Putin can be understood as the intentional choice of a paper which has actively

promoted NATO membership for Sweden (Nohrstedt and Ottosen, 2014: 105).

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